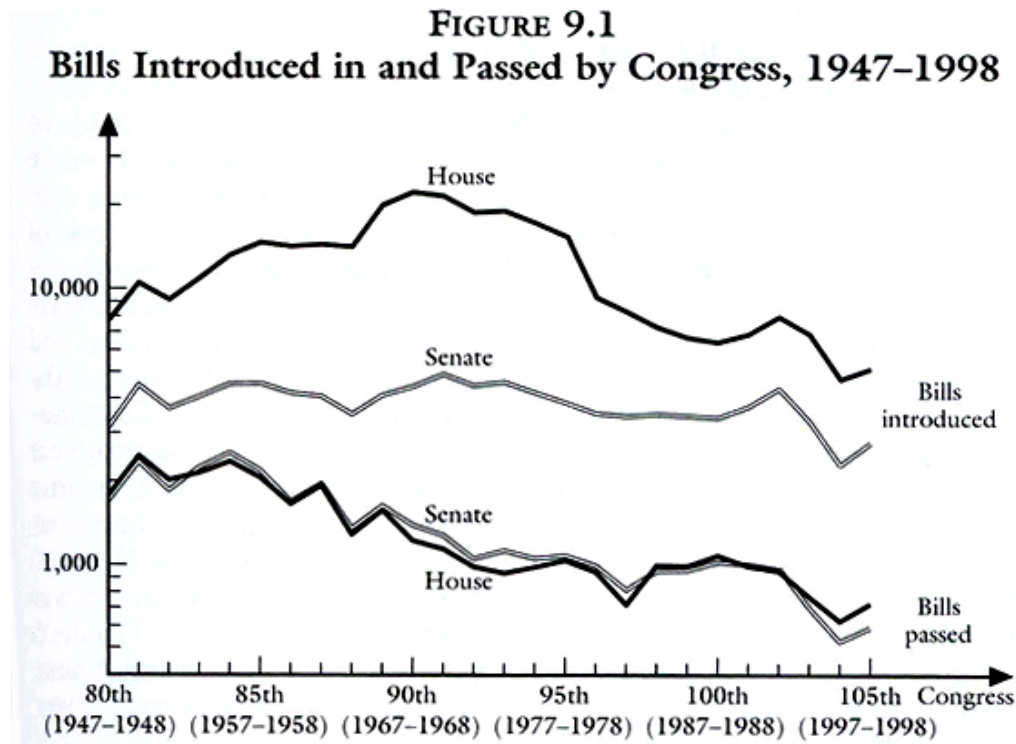


**Figure 9.1 (Stewart) - Number of Bills Introduced**



Sources: Ornstein, Mann, and Malbin (2000, Tables 6–1 and 6–2); Congressional Record, *Resume of Congressional Activity*, Daily Digest, January 19, 1999, p. d29.

**Table 9.1 (Stewart) -- Hurdles in the Process**

**TABLE 9.1**  
**Legislative Hurdles**

<i>Major Hurdle</i> <i>Minor Hurdle</i>	<i>House Detail</i>	<i>Senate Detail</i>
Introduction	House originates tax bills	Senate exclusively considers executive matters
Reference to committee	Done by speaker, with no right of appeal	Done by presiding officer, with right of appeal
Committee consideration (subcommittee consideration may be nested within committee consideration)		
Hearing		
Mark-up		
Report		
Scheduling	Combination of Rules Committee and leadership negotiations	Leadership-centered negotiations
Getting on the calendar	Multitude of calendars (union, House, correction, private, D.C., discharge)	Two calendars (general orders, executive)
Getting off the calendar	Simple matters, suspension; complex matters, rules	Simple matters, suspension; complex matters, unanimous consent
Setting the parameters of debate, amendment, and voting	Rules Committee	Unanimous consent under threat of filibuster
Floor consideration	Committee of the Whole	
Debate	Constrained	Cloture
Amendment	Germaneness rules strong	Germaneness rules weak
Reconciling differences		

## Table 9.2 (Stewart) -- Rules Committee: Open, Closed, and Special Rules

TABLE 9.2  
Special Rules in the House

<i>Type</i>	<i>Description</i>
Open rule	Bill is considered for amendment under the five-minute rule, but no other special restrictions apply to its consideration beyond the Standing Rules of the House.
Open plus	Like an open rule, except this rule protects certain named amendments from points of order.
Modified open	A time limit is placed on considering amendment, but no restriction is place on the contents of the amendments.
Modified open requiring preprinting in the <i>Congressional Record</i>	This rule does not restrict the content of amendments, but encourages members with amendments to notify the chamber ahead of time about the content of those amendments.
Closed rule	No amendments are allowed to the bill, except those offered by the committee reporting the bill. Under the Standing Rules of the House, such a rule still must allow a member of the minority party to offer a motion to recommit the bill, with instructions, back to the committee.
Modified closed rule.	This rule allows for the consideration of one or two amendments to a bill, which may be designated ahead of time. It may prohibit amendments to particular sections altogether or prohibit particular types of amendments.
Structured rule	This rule allows three or more amendments to a bill, which may be designated ahead of time. It may prohibit amendments to particular sections altogether or prohibit particular types of amendments.

Source: Saturno (1998).

## Table 9.3 (Stewart) -- Daily Order of Business

TABLE 9.3  
Daily Order of Business in the House and Senate, 106th Congress

<i>House (Rule XIV)</i>	<i>Senate (Rules IV–VIII)</i>
1. Prayer by the Chaplain.	1. Prayer by the Chaplain.
2. Reading and approval of the journal (may be waived under the rules).	2. Reading and approval of the Journal (may be waived).
3. The Pledge of Allegiance to the Flag.	3. Morning business (submission of various reports and messages, and the introduction of legislation).
4. Correction of reference of public bills.	4. Consideration of bills that are on the Calendar of Bills and Resolutions.
5. Disposal of business on the Speaker's table (mostly communications from the President, executive agencies, and the Senate).	
6. Unfinished business from the day before.	
7. The morning hour for the consideration of bills called up by committees (usually dispensed with).	
8. Motions that the House resolve into the Committee of the Whole House on the State of the Union	
9. Orders of the day.	

Source: House Rules; *Senate Manual*.

# Figure 9.5 (Stewart) -- The Full House Floor Voting Tree

**FIGURE 9.5**  
**Two Views of the House Amendment Tree**

